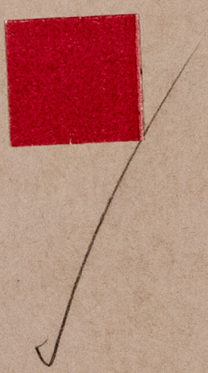
F.O.
371



CLOSED
UNTIL
1983

98509

SUPPLIED
FOR THE
PUBLIC SERVICE

1952

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/23

FROM

Mr C. Steel
Washington.

No. 956 (S)

Dated 13.9.52.

Received in Registry— 16.9.52.

Syrian membership of Ad. Com.

Result of a discussion with ~~the State Dept~~, & French & Turkish colleagues.

Last Paper.

References.

—/21

98509

(Print.)

(How disposed of.)

Dft. Mr. Bailey, Washington from Mr. Richmond 25th Sept.

Comps/ AMman, Bagdad, Beirut, Cairo, Damascus, U.K. Del. New York 27/9.

(Action completed.) 15/10

(Index.) 26/10

Next Paper.

(Minutes.)

State Dept have now instructed Locke to seek the agreement of Adcom. to admitting Syria. (See Washington tel 1755 of 16 Sept) The U.S. Embassy have shown us a copy of these instructions which do not contain reservations on the lines of our own. I have told Houghton what our reservations are and Washington shd now have received a delayed copy of my letter to Damascus ~~at~~ of 27th Aug at EE 1826/65.

I think a short letter to Washington will suffice.

Dft.

JWBR 17/9

U.N. Pol. Dept. 22/14

31401 F.O.P

INWARD SAVING TELEGRAM

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EN CLAIR (BY BAG)

C.B
Dept: E

FROM WASHINGTON TO FOREIGN OFFICE

No.956 Saving
13th September, 1952

D. 4.00 p.m. 13th September, 1952

E 1825/23

CONFIDENTIAL

Addressed to Foreign Office telegram No.956 Saving of 13th September.
Repeated for information Saving to -

Beirut No.63
Damascus No.62
Amman No.52
Cairo No.72
Bagdad No.66
UKDEL New York No.226

U.N.R.W.A.

E 1825/21

My telegram No.1730 /of 10th September/.

The State Department at an informal meeting today discussed with us and our French and Turkish colleagues the Syrian application for membership of ADCOM. The State Department have not reached any final views on this but appear increasingly to favour it. So we understand do the French Government and probably the Turkish Government too.

2. Our French colleague said that if it should be decided to admit Syria to ADCOM, it might be wise to make it dependent on the prior formal acceptance by the Syrian Government of UNRWA's $30 million. resettlement programme.

3. We discussed the question of the present terms of reference of ADCOM which assign it the function of "consulting with each Near Eastern Government concerned" in the resettlement programme. Logically this could be held to exclude from membership any such Near Eastern Government. In practice however it seemed unlikely that anyone would raise objections if ADCOM co-opted Syria as a member. Although membership is limited to "contributing Governments" we could reasonably consider Syria as such since they would be providing land etc., for re-settlement. If on the other hand we asked the General Assembly to change ADCOM's terms of reference in order to permit Syrian membership we should be laying ourselves wide open to bids for membership from the other Arab States. The State Department therefore thought it would be best if we decided to admit Syria to do so without referring the matter to the General Assembly or changing ADCOM's terms of reference. This would still leave two more places open for eventual Jordanian and perhaps Egyptian membership if

/we ....

13 SEP 1952

we later considered this desirable.

4. On the political side the State Department thought that the admission of Syria might help to stop Arab complaints in the United Nations and elsewhere against the Agency.

5. The State Department hope before long to be able to send Locke instructions on this question and will then inform us of the substance of these. Meantime they would be interested to know your views.

STEEL

CONFIDENTIAL

INWARD SAVING TELEGRAM

FROM WASHINGTON TO FOREIGN OFFICE

By Bag

DEPARTMENTAL DISTRIBUTION

Sir C. Steel
No. 956 Saving
13th September, 1952

R. 15th September, 1952

CONFIDENTIAL

Addressed to Foreign Office telegram No. 956 Saving of 13th September,
Repeated for information Saving to:

Beirut	Cairo
Damascus	Bagdad
Amman	UKDEL New York

U.N.R.W.A.

My telegram No. 1730 [of 10th September].

The State Department at an informal meeting today discussed with us and our French and Turkish colleagues the Syrian application for membership of ADCOM. The State Department have not reached any final views on this but appear increasingly to favour it. So we understand do the French Government and probably the Turkish Government too.

2. Our French colleague said that if it should be decided to admit Syria to ADCOM, it might be wise to make it dependent on the prior formal acceptance by the Syrian Government of UNRWA's $30 million resettlement programme.

3. We discussed the question of the present terms of reference of ADCOM which assign it the function of "consulting with each Near Eastern Government concerned" in the resettlement programme. Logically this could be held to exclude from membership any such Near Eastern Government. In practice however it seemed unlikely that anyone would raise objections if ADCOM co-opted Syria as a member. Although membership os limited to "contributing Governments" we could reasonably consider Syria as such since they would be providing land etc., for resettlement.

/ If on the....

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4. On the political side the State Department thought that the admission of Syria might help to stop Arab complaints in the United Nations and elsewhere against the Agency.

5. The State Department hope before long to be able to send Locke instructions on this question and will then inform us of the substance of these. Meantime they would be interested to know your views.

DISTRIBUTED TO:
United Nations (Economic and Social) Department,
Eastern Department,
Middle East Secretariat.

H H H
zzz

Registry No.

Top Secret.
Secret.
Confidential.
Restricted.
Open.

Draft.

R.W.Bailey, Esq.,
British Embassy,
Washington.

NOTHING TO BE WRITTEN IN THIS MARGIN.

FROM :
Mr Richmond.

COPIES to :-

AMMAN
BAGDAD
BEIRUT
CAIRO
DAMASCUS
UKDEL NEW YORK

Wt. 11647,234 250m 7.51 V.P.G.

OUTFILE 25/10 25/12

Middle East Secretariat,
FOREIGN OFFICE, S.W. 1.
September 1952.

+ 6c

Your Saving telegram No. 956 of the 13th September crossed my letter of the 13th September, in which I referred to my letter EE 1826/65 of the 27th August. This letter, which contained our views on the admission of Syria to the Advisory Commission of U.N.R W.A. was not copied to you until yesterday owing to an oversight, but you should have it by now.

2. I see from your telegram No. 1755 that the State Department have now instructed Locke to urge the acceptance of Syria on the Advisory Commission. The United States Embassy here have ~~already~~ shown us ~~informed us of this and it appears that~~ Locke's instructions which do not make any reservations such as those which we had agreed with Sir Henry Knight. We informed the U.S. Embassy of these. We consider it important that Syria should recognise in principle that refugees other than those at present within her borders should be admitted for resettlement in Syria. Without this recognition the admission of Syria to the Advisory Commission loses much of its attraction. On the other hand, it would be very difficult to refuse Syria's application, and to do so might prejudice resettlement plans irrevocably, and we propose to give Sir H. Knight discretion not to insist on this condition.

~~3. We have informed the United States Embassy here of the conditions set out in my letter of the 27th August, which we hope Syria would accept on being admitted to the Advisory Commission.~~

3. We agree ~~(J.C.B.Richmond.)~~

RECEIVED IN
DIVISION
24 SEP 1952

agree with the State Dept that it would be better to admit Syria without referring the matter to the General Assembly or changing ADCOM's terms of reference. (Your tel 956 Saving para 3).

JWBR
23/9

NOTHING TO BE WRITTEN IN THIS MARGIN.

OUTFILE

(EE 1825/23)

FOREIGN OFFICE, S.W.1.

25th September, 1952.

Dear Ronald,

Your Saving telegram No. 956 of the 13th September crossed my letter of the 13th September, in which I referred to my letter EE 1826/65 of the 27th August. This letter, which contained our views on the admission of Syria to the Advisory Commission of the United Nations Relief and Works Agency was not copied to you ~~at the time~~ owing to an oversight, but you should have it by now.

2. I see from your telegram No. 1755 that the State Department have now instructed Locke to urge the acceptance of Syria on the Advisory Commission. The United States Embassy here have shown us Locke's instructions which do not make any reservations such as those which we had agreed with Sir Henry Knight. We informed the United States Embassy of these. We consider it important that Syria should recognise in principle that refugees other than those at present within her borders should be admitted for resettlement in Syria. Without this recognition the admission of Syria to the Advisory Commission loses much of its attraction. On the other hand, it would be very difficult to refuse Syria's application, and to do so might prejudice resettlement plans irrevocably, and we propose to give Sir Henry Knight discretion not to insist on this condition.

3. We agree with the State Department that it would be better to admit Syria without referring the matter to the General Assembly or changing A.D.C.O.R.'s terms of reference. (Your telegram 956 Saving paragraph 3).

Yours ever,

John Richmond.

(J.C. D. Richmond)

R.W. Bailey, Esq.,
Washington.

File Number:—

1952

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/24

FROM

Sir H. Knight, Beirut to Mr Richmond.

No. AC. 238.

Dated 9. 9. 52.

Received in Registry— 17. 9. 52.

Syria's admission to Ad. Com.

The Advisory Commission & Director further discussed the request. Record of the discussion.

Encloses Ad. Com. Note No 325

Last Paper

References

(Print)

(How disposed of)

*(Tel) Beirut 801 18 Sept

(Pt) Damascus 115(S)
Amman 113(S)
Baghdad 156(S)
Cairo 284(S)
W Ron 3758(S)
Paris 3549(S)
Ankara 340(S)
BMEO Tayid 636(S)
UKDO. N.Y. 575(S)
18 Sept

*(Copy) Bailey, W. Ron 29 Sept.

(Action completed) 1/10

(Index) 1/10

Next Paper

(Minutes)

Locke now has his instructions. See -/25.

Copy to R. Bailey. Washington JHBR 18/9

35825

(AC 238)

CONFIDENTIAL

United Kingdom Delegation
Advisory Commission UNRWA
BEIRUT

c/o British Legation,

BEIRUT.

9th September, 1952.

E 1825/24

Dear Richmond,

Yesterday the Advisory Commission and Director further discussed Syria's request to join the Advisory Commission. This was at the instance of General Bele, for apparently the French Government has asked the Turkish Government's view of the request and the Turkish Government has asked General Bele for his opinion.

2. The matter seems to have been complicated by the fact that the Pakistan Government had asked the Turkish Government to support its request for a seat, and that General Bele had not consulted his Government before the Advisory Commission refused Pakistan's request.

3. Apart from the points mentioned below, the discussion was much on the lines of that reported by Myers in his letter AC 1 of the 20th August and Goodchild's Note Adcom. 325.

4. General Bele was very much opposed to granting the Syrian request, thinking that it would be very difficult to grant it after refusing Pakistan's.

5. Blandford's view appeared to be as follows; that our whole intent was to withdraw as soon as possible and hand over the whole operation to the Arab States themselves and that to start adding Arab members to the Advisory Commission now would retard this process and therefore impinge on their sovereignty unnecessarily. He added that it was interesting that Syria wished to join just as the political negotiations were at an end and when the Western Powers wished to get out as cheaply as possible, reduce rations and reintegrate for the lowest possible figure, while Syria and the Arabs wanted to increase rations and to take the Israeli example as a suitable figure for the cost of settlement. He was also against bargaining with Syria about their commitments against admission. He pointed out that they had not brought the two subjects together and, maybe, had not connected them. We should not put the idea into their heads. He further feared that Adcom. would be perpetually bothered with minor details of administration and personal matters and feuds which the Arabs would persuade the Syrian member to bring up.

6. A further hare was raised, whether an "interested Government" with which under the 1949 U.N. Resolution the Advisory Commission is to hold discussions, can at the same time be also a "contributing Government" eligible to join the Advisory Commission, and presumably participate in discussions with itself! The Secretary was asked to get the view of the United Nations Secretariat on this esoteric point. Incidentally, if Syria is invited to join, could a similar invitation be given to Jordan which is not a member of the United Nations but is presumably a "contributing Government"!?

7. I stated H.M.G.'s view as decided at our discussion in London. Neither Locke nor Radius has received formal instructions from their Governments, but I gathered that both

/understood

J.C.B. Richmond, Esq.,
Middle East Secretariat,
Foreign Office, S.W.1.

understood that their Governments are in general agreement with H.M.G.'s view.

8. Eventually we decided to let our Governments know of yesterday's discussion and to consider the matter further after Locke and Radius have received instructions.

9. I think that Blandford fears that the presence of Arab States on the Advisory Commission would hamper his negotiations and reduce his present position of being the V.I.P. of UNRWA in the eyes of the world.

10. Nothing in the discussion led me to change the view I had expressed in London.

Yours sincerely,

H F Knight

(H.F. KNIGHT)

ADCOM 325

ADCOM MEETING

CONFIDENTIAL

MEMORANDUM

Fusion of views expressed by Advisory Commission Members on Syria's application to join the Commission

1. Colonel Chichakly has made it clear that he attaches importance to the request to join the Commission. The motives behind the request are not clear, and may be inspired by a desire to drag negotiations out yet further, or to establish a solid contact with contributing Governments, or to "get behind" the Director. Colonel Chichakly might usefully be asked what his motives are in wishing to be represented on the Commission

2. At all events, membership cannot be entertained unless Syria makes concrete commitments in advance, preferably in writing. The Syrian Government would also have to be made to accept the fact that the questions of repatriation and compensation do not fall within the Commission's competence and would not be discussed. Further, in considering Syria's application, careful thought would have to be given to the possible prior claims of Pakistan.

3. A difficulty which may be fundamental is that a Syrian representative would in effect be in the position of negotiating with his own Government. The possible role of observer, without debating or voting rights, is also open to objection and appears unacceptable.

4. There is also to be considered the reaction of other Arab Governments to the admission of Syria. The Commission is only authorized to coopt three new members, and a possible solution would be to request the Arab Governments to agree among themselves who should be represented. This would no doubt have the effect of permanently postponing any decision.

5. The Director considers that it would be unwise to regard the new membership as limited to three, as a move could be made in the General Assembly to increase the membership, as was attempted in the case of the P.C.C.; no doubt all Arab Governments with a stake in the refugee problem would wish to follow Syria's admission. The Director suggests that the basic question is whether the presence of a Syrian or other Arab representatives on the Commission would assist the Agency's negotiations; he doubts whether agreement would automatically result, and stresses the danger of having an aggressive minority on the Commission continually proposing amendments to the Agency's programmes.

6. All members of the Commission are awaiting instructions from their Governments on this question.

R.C.R. GOODCHILD
Secretary, Advisory Commission
August 20th, 1952.

CYPHER

19/9

Registry No. EL 1825/24

~~TOP SECRET~~
~~SECRET~~
CONFIDENTIAL
~~RESTRICTED~~
~~OPEN~~

EMERGENCY
IMMEDIATE
PRIORITY
ROUTINE
with / ~~without~~ priority
~~DEFERRED~~
OUTFILE

(Date) 18th Sept 1952.

Despatched 9-45 P M.

Draft.

BEIRUT.

[Security classification —if any] CONFIDENTIAL.

Addressed to BEIRUT.

telegram No. 801 (date) 18th Sept

repeated for information to SAVING, Damascus, Amman, Baghdad, Cairo, Washington, Paris, Ankara, BMEO (Fayid) UK Del. New York.

~~CONFIDENTIAL.~~

Telegram.

No. 801.

(Date) Sept. 18

Repeat to :— Saving

115. Damascus.
Amman 113 8 Av
Baghdad 156 8 Av
Cairo 284 8 Av
3758 8 Av Washington
Paris 3549 8 Av
Ankara 340 8 Av
636 8 Av BMEO (Fayid)
UK Del New York
575 8 Av

Following for Sir Henry Knight.

Blandford's opposition to Syria's admission to ADCOM. as reported in your letter AC 238 of 9th September to Richmond has not changed our views on the desirability of this.

2. As you know, Locke has now received ~~xxxxxxx~~ instructions to urge Syria's admission and French and Turkish members will presumably receive theirs shortly. Locke's instructions contain no reservations and it may well be difficult to bargain with Syria about a price for her admission. While, therefore, we still think Syria's agreement to settle more refugees than are at present in her territory should be obtained if at all possible, you have discretion not to insist on this condition. We should however ~~refer to~~ wish to approve the terms which may be agreed by the Commission before their communication to Syria.

~~Ex Clair~~
~~Code~~
Cypher.

Distribution :—

Departmental.
E. Dept.
MES.

4.55 p.
18/9/52

Copies to :—

RECEIVED IN C.B.
19 SEP 1952
SENT TO DEPT.

Distributed to
Eastern Dept
MR Secretariat

R.J.S.
18/9

NOTHING TO BE WRITTEN IN THIS MARGIN

(25298) Wt. 40336-200 125m 2/50 G.S.St.

CONFIDENTIAL

FROM FOREIGN OFFICE TO BEIRUT

Cypher/OTP and by Bag — DEPARTMENTAL DISTRIBUTION

No. 801
18th September, 1952 — D. 9.45 p.m. 18th September, 1952

CONFIDENTIAL

Addressed to Beirut telegram No. 801 of 18th September
Repeated for information Saving to:

Damascus No. 115	Amman No. 113
Bagdad No. 156	Cairo No. 284
Washington No. 3758	Paris No. 3549
Ankara No. 340	Memin Fayid No. 636
U.K. Del. New York No. 575	

Following for Sir Henry Knight.

Blandford's opposition to Syria's admission to ADCOM. as reported in your letter AC 238 of 9th September to Richmond has not changed our views on the desirability of this.

2. As you know, Locke has now received instructions to urge Syria's admission and French and Turkish members will presumably receive theirs shortly. Locke's instructions contain no reservations and it may well be difficult to bargain with Syria about a price for her admission. While, therefore, we still think Syria's agreement to settle more refugees than are at present in her territory should be obtained if at all possible, you have discretion not to insist on this condition. We should however wish to approve the terms which may be agreed by the Commission before their communication to Syria.

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Eastern Department
Middle East Secretariat

:::::

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/25.

1952

FROM

Mr C. Steele
W. Van.

No. 1755.

Dated 16.9.52.

Received in Registry— 17.9.52.

Admission of Syria to Ad. Com.

State Dept. have instructed Locke to seek the agreement of the Ad. Com. to the admission of Syria.

Rpd Beirut, Damascus.

Last Paper.

(Minutes.)

See on -/23.

JMBR 18/9

References.

-/23

(Print.)

(How disposed of.)

(Action completed.) -19/9

(Index.) 16/10

Next Paper.

31401 F.O.P

CONFIDENTIAL

FROM WASHINGTON TO FOREIGN OFFICE

E 1825/25

E

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Sir C. Steel
No. 1755
16th September, 1952

D. 12.39 p.m. 16th September, 1952
R. 6.10 p.m. 16th September, 1952

PRIORITY
CONFIDENTIAL

Addressed to Foreign Office telegram No. 1755 of 16th September
Repeated for information to Beirut
1825/23
EE Damascus

My telegram No. 956 Saving: Arab Refugees.

The State Department informed us today that they have now instructed Locke, provided he sees no objection, to seek the agreement of the Advisory Commission to the admission to it of Syria.

Foreign Office please pass to Beirut (for Knight) and Damascus as my telegrams Nos. 22 and 21.

[Repeated to Beirut and Damascus].

DISTRIBUTED TO:

Eastern Department
Middle East Secretariat
United Nations Economic and Social Department

K K K K

17 SEP 1952

File Number :—

1952

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/26

FROM
Mr Furlonge,
Amman.

No. 471.

Dated 20.9.52.

Received in Registry— 22.9.52.

Admission of Syria to Ad. Com.

Thinks it only reasonable that Jordan should have the opportunity of applying for simultaneous admission.

1852

Last Paper.

References.

-/23
21

(Print.)

(How disposed of.)

Tel) Beirut 815
Rpd) Amman 601 Damascus 438
W. Yon 3828(S) Cairo 292(S)
Baghdad 159(S)
U.K. Del, N.Y. 588(S)
23/9.

(Action completed.) 22/9/52

(Index.) 24/11

Next Paper.

(Minutes.)

B. E.

Our object in agreeing to the admittance of Syria to Ad Com is to associate the Arab Govts more closely with UNRWA's work, and we have already told Sir H. Knight that we wd favour the admittance of Jordan if she applied. I do not see any objection to the Agency informing Jordan of Syria's application in advance of its acceptance and I attach a dft tel to Sir H. Knight.

JWBR
23/9

E. Dept. [signature] 25/9

31401 F.O.P.

E E7825/26 E

CONFIDENTIAL

FROM AMMAN TO FOREIGN OFFICE.

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Mr. Furlonge
No. 471 D: 2.17 p.m. 20th September, 1952.
20th September, 1952. R: 3.34 p.m. 20th September, 1952.

CONFIDENTIAL

Addressed to Foreign Office telegram No. 471 of 20th September.

Repeated for information to: Washington,
Beirut,
Damascus
and Saving to: Cairo,
Bagdad and
UKDEL New York.

E E7825/21 /73

Washington telegrams Nos. 1730 and 956 Saving.

Jordan, being the country where UNRWA operations are the largest, would be most directly affected by any modification of its policy or loss of efficiency which might result from Syrian admittance to A.D.C.O.M. If, therefore, Syria's application for membership is to be accepted it would seem only reasonable that the Jordan Government should be informed in advance so that they might have the opportunity of applying for simultaneous admittance to membership if they so desire.

Foreign Office pass Washington, Beirut and Damascus as my telegrams Nos. 16, 148 and 75 respectively and Saving New York as my Savingram No. 9.

[Repeated to Washington, Beirut and Damascus and Saving to New York]

DISTRIBUTED TO:
United Nations (Economic & Social) Department,
Eastern Department,
Middle East Secretariat.

zzz

22 SEP 1952

Registry No. EE1825/26.

F.O.,

CYPHER

~~Top Secret.~~
~~Secret.~~
Confidential.
~~Restricted.~~
~~Open.~~

(Date) 24-9-52

Despatched 24-9-52 A.M.

OUTFILE

Draft.

Telegram to :—

Beirut

No. 815

(Date) 23-9-52

Repeat to :—

Amman, Damascus 601 438.
Washington 3828 SAV
Cairo 292 SAV
Baghdad 159 SAV.
UK Del N.Y. 588 SAV

~~En Clair.~~
~~Code.~~
Cypher.

Distribution :—

Departmental.
E. Dept.
U.N (E & S) Dept.
MES.

[Security classification —if any] Confidential

Addressed to Beirut

telegram No. 815 (date) 23/9/52

repeated for information to Amman, Damascus & Saving to Washington, Cairo, Bagdad, UK Del, N.Y.

~~Following for Sir H. Knight.~~

Amman tel No. 471 [of 20th Sept.: Admission of Arab Govts to Advisory Commission of UNRWA]

Following for Sir H. Knight.

We agree that Jordans claims ~~for admission~~ are strong and see no objection to the Agency informing the Jordan Govt ~~in advance~~ of Syrias application for admittance to Ad Com in advance of its acceptance.

JWBR
23/9

Distributed to
Eastern Dept
UN (Economic & Social)
Middle East Secretariat

3.50 pm
23/9/52

24 SEP 1952
SENT TO DEPT.

NOTHING TO BE WRITTEN IN THIS MARGIN.

(37400) Wt.40591/176 125,000 1/49 A.& E.W.Ltd. Gp.685

CONFIDENTIAL

FROM FOREIGN OFFICE TO BEIRUT

Cypher/OTP and By Bag. DEPARTMENTAL DISTRIBUTION

No: 815
23rd September,1952. D: 4.40 a.m. 24th September,1952.

CONFIDENTIAL

Addressed to Beirut telegram No: 815 of 23rd September

Repeated for information to: Amman. Damascus.
and Saving to: Washington No: 3828.
Cairo No: 292.
Bagdad No: 159.
U.K.Del. New York No: 588.

Amman telegram No: 471 [of 20th September: Admission of Arab Governments to Advisory Commission of U.N.R.W.A.].

Following for Sir H. Knight.

We agree that Jordan's claims are strong and see no objection to the Agency informing the Jordan Government of Syria's application for admittance to Advisory Commission in advance of its acceptance.

DISTRIBUTED TO:

Eastern Department.
United Nations (Economic & Social) Department.
Middle East Secretariat.

JJJJJ

File Number:—

1952

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/27

FROM

F.O. Minute
(Mr Richmond)

No.

Dated 18.9.52

Received in Registry— 19.9.52.

Syria's admission to Ad. Com.

Summarises the postion re. Syria's request. Discusses the condition that she should resettle more refugees than one at present in Syria.

182

Last Paper

(Minutes)

EW 22/9

References

(Print)

(How disposed of)

(Action completed) [signature] 21/9

(Index) [signature] 10/10

Next Paper

36206

Enter E 1825/

E

E 1825/27

U. N. R. W. A.

You may wish to know the position about Syria's request for admission to the Advisory Commission.

2. The Syrian Minister for Foreign Affairs sent a formal letter to the Chairman of A.D.C.O.M. requesting Syrian membership. We have not yet seen a copy. The request was discussed at an informal meeting on the 13th September at the State Department, attended by representatives of the British, French and Turkish Embassies. It was agreed generally that admission was desirable and Locke has since been instructed in this sense.

EE 1825/23 Flag A.

Flag B.

3. The matter was discussed by the Advisory Commission on the 8th September, when the Turkish representative opposed admission on the ground that Pakistan had been refused. Blandford also opposed admission. He said that this would retard the process of handing over to Arab Governments, which is the main objective of U.N.R.W.A., and suggested that the Syrian object was to prevent Western Powers getting out of their committments as cheaply as possible. He was also against bargaining with Syria about terms of admission. At this meeting Sir Henry Knight put forward our views but neither the French nor the United States representatives had then received instructions from their Governments. Knight has commented that nothing said at the meeting disposed him to change our views as agreed with you and gave his opinion that Blandford fears that the presence of Arab States on A.D.C.O M. might hamper his negotiations and reduce his present position of being the v.i.p. of U.N.R.W.A.

Flag C

4. Locke's instructions, which the U.S. Embassy have shown to me, contain no reservations. You will remember that we proposed to make Syria's admission conditional on her agreement to consider settling more refugees than those at present in her territories. I still think that we should try to obtain Syria's agreement to this but it may not be wise to insist on it as a prior condition to accepting Syria as a member of A.D.C.O.M.

..... 5. I attach a draft telegram in this sense to Sir Henry Knight.

J.C.B. Richmond

Sir James Bowker.

(J. C. B. Richmond.)
18th September 1952.

I have added a sentence in agreement with Mr. Richmond.

RJB
18/9

Tel. sent for despatch. [-/24]

J.C.B. 18/9

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/28

1952

FROM

Mr Chapman Andrews, Beirut

No. 576.

Dated 30.9.52

Received in Registry— 30.9.52.

Admission of Syria to Ad. Com.

French & Turkish members have received agreement of their Govts. to the admission of Syria.

Last Paper

References

-/24

(Print)

(How disposed of)

Sel. Beirut 847. 3 Oct.
Aptil. Washington 3955 (S)
UK. Del NY 6/4 (S)
Paris 3686 (S)
Ankara 356 (S)

(Minutes)

~~There is no need to reply to this. In our tel 801 of 18th Sept. we said we will like to see the terms the Commission agreed on before their transmission to Syria. Possible terms are contained in AdCom 356~~

I am not at all sure what this telegram means.

In our tel 801 we said we shd like to approve the terms on which the Commission agreed to Syria's entry before their transmission to Syria.

Knights first para indicates, though not very clearly, that the Commission have agreed to Syria's entry unconditionally. His second para however says that discussion of AdCom 356, which contains suggested conditions for Syrias entry, will be discussed 'tomorrow'.

I think we must telegraph for clarification.

J.W.S. Richmond
3/10

E. Dept a/a
Fate
3/10

Tel sent 3/10.

J.W.S.
4/10

(Action completed) [signature] 4/10

(Index) [signature] 6/10

Next Paper

36700

EE 1825/28

CONFIDENTIAL

FROM BEIRUT TO FOREIGN OFFICE

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Mr. Chapman Andrews
No. 576
29th September 1952

D. 9.52 a.m. 30th September 1952
R. 11.35 a.m. 30th September 1952

PRIORITY
CONFIDENTIAL

Addressed to Foreign Office telegram No. 576 of 29th September

Repeated for information Saving to Washington, Amman, Bagdad, Paris, Memin Fayid, Damascus, Cairo, UKDEL New York, Ankara

EE 182

Your telegram No. 801.

Following from Knight.

The French and Turkish members have received the agreement of their Governments to Syria's admission to Adcom unconditionally without even signing the 30 million agreement. I advise this being approved.

2. Adcom papers 353 and 356, enclosed with my AC 238 of 23rd September, will be discussed tomorrow, but on broad lines. It was agreed that something similar would be drawn up and shown to the new Syrian Member after despatch of invitation.

Foreign Office pass Saving to Washington, UKDEL New York, Paris and Ankara as my telegrams Nos. 20, 4, 13 and 14 respectively.

[Repeated Saving to Washington, UKDEL New York, Paris and Ankara]

DISTRIBUTED TO:-
Eastern Department
Middle East Secretariat

QQQ

30 SEP 1952 REGISTRY

CYPHER [redacted]

Registry No. EE 1925/28

~~Top Secret.~~
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~~Restricted.~~
~~Open.~~

~~EMERGENCY~~
~~IMMEDIATE~~
PRIORITY
~~ROUTINE~~
with / without priority
~~DEFERRED~~

(Date) 3/10

Despatched 5.35 M.

Draft.

Telegram to :— Beirut

No. 847

(Date) 3-10-52

Repeat to :—

Washington | S 3955 SAV.
UK Del NY | A 614 SAV.
Paris | V 3686 SAV.
Ankara | N 356 SAV.
G

~~En Clair.~~
~~Code.~~
Cypher.

Distribution :—

Departmental
E. Dept.
M.E.S

Copies to :—

RECEIVED IN C.O.
4 OCT 1952
SENT TO D

[Security classification —if any] Confidential

Addressed to Beirut

telegram No. 847 (date) 3/10

repeated for information to Saving Washington, UK Del NY Paris and Ankara.

Your tel 576 [of 29th Sept: Admission of Syria to Advisory Commission of UNRWA]

Following for Sir H. Knight

ADCOM

We are not clear whether AdCom agrees to Syrias admission unconditionally or whether this is still under discussion.

2. We agree that conditions 1, 2, 3, 6 and 8 ~~of~~ in AdCom paper 356 should be dropped but there is much to be said for 5 and 7 is surely essential.

3. Please telegraph present position.

Distributed to Eastern Dept. M.E. Secretariat

[signature] 3/10

NOTHING TO BE WRITTEN IN THIS MARGIN.

3-10p
3/10/52

(39690) Wt.35550/197 50,000 11/49
A.& E.W Ltd Gp.685

CONFIDENTIAL

FROM FOREIGN OFFICE TO BEIRUT

Cypher/OTP and by bag

DEPARTMENTAL DISTRIBUTION

No. 847
3rd October, 1952

D. 5.35 p.m. 3rd October, 1952

PRIORITY
CONFIDENTIAL

Addressed to Beirut telegram No. 847 of 3rd October, 1952

Repeated for information Saving to
Washington No. 3955
New York (U.K. Del.) No. 614
Paris No. 3686
Ankara No. 356

Your telegram No. 576 [of 29th September: Admission of Syria to Advisory Commission of U.N.R.W.A.].

Following for Sir H. Knight.

We are not clear whether Adcom agrees to Syria's admission unconditionally or whether this is still under discussion.

2. We agree that conditions 1, 2, 3, 6 and 8 in Adcom paper 356 should be dropped but there is much to be said for 5 and 7 is surely essential.

3. Please telegraph present position.

DISTRIBUTED TO
Eastern Department
Middle East Secretariat

PPPP

1952

E

EASTERN DEPARTMENT

PALESTINE.

E E1825/29

FROM

Mr H. Knight
Beirut

No. AC. 238.

Dated 23. 9. 52.

Received in Registry— 1. 10. 52.

Admission of Syria to Ad. Com.

Encloses copy of a note by the Secretary on conditions under which Syria might be admitted.

Last Paper

References

-/24

(Print)

(How disposed of)

(Action completed) 15/10

(Index) 16/10

Next Paper

(Minutes)

My comments on Adcom 356 (within) are as follows.

1, 2 and 3 are all desirable but I fear Syria will not accept anything binding her to any of these propositions yet. I wd not therefore make her entry into Adcom conditional on any of these points

4 or 5 seem entirely reasonable and might well be made conditions of Syria's acceptance into UNRWA.

6. No Govt cd accept this.

7. A reasonable condition

8. would be better left unsaid.

E. Dept. P.a.R. 2/10

J.W.B. Richmond 3/10

[illegible] 4/10

36206

United Kingdom Delegation
Advisory Commission UNRWA
BEIRUT
c/o British Legation,
BEIRUT.

(AC 238)

CONFIDENTIAL

23rd September, 1952.

EE 1825/29

Dear Richmond, CE 182

With reference to the last sentence of your telegram No. 801 of the 18th September, 1952, regarding the invitation to Syria to join the Advisory Commission, and the request that H.M.G. be notified of what conditions the Advisory Commission propose to attach to such invitation.

2. I send copy of a note by the Secretary of the Advisory Commission and of the tentative note by myself so that when an invitation to Syria is approved, it may save space in telegraphing to refer to the paragraphs of either of those notes merely by number.

3. We are still waiting to hear what the Arab League has decided regarding Syria and the refugees.

4. I am sending a copy of this letter to Damascus, Amman, Development Division, Beirut, and Washington.

Yours sincerely,

(H.F. KNIGHT)

J.C.B. Richmond, Esq.,
Middle East Secretariat,
Foreign Office,
London, S.W.1.

COPY

ADCOM: 356

VERY CONFIDENTIAL

CONDITIONS UNDER WHICH SYRIA MIGHT BE ADMITTED AS A MEMBER OF THE ADVISORY COMMISSION

As instructed at the 156th meeting of the Commission, I submit below a list of possible conditions which might be applied to Syrian membership of the Commission. In putting this list forward for the Commission's consideration, the Secretariat is not recommending that all the conditions (or even any of them) should be imposed; they are merely listed as technical possibilities having a basis of justification, e.g. in General Assembly Resolutions.

1. Signature of an agreement providing for a time limit to UNRWA's responsibility for the refugees already in Syria, i.e. for their effective reintegration. (The $30 million agreement is evidently so regarded.)

2. Acceptance by Syria in principle of, or signature of an agreement for, the settlement in Syria of x refugee families now outside Syria.

3. Signature of an agreement by which the Syrian Government would take over the administration of relief in Syria within a specified time as recommended in the last Joint Report and endorsed in General Assembly Resolution 513 (VI) of January 21st, 1952, for which Syria voted.

4. Signature of a satisfactory agreement governing the status of UNRWA in Syria, and the simultaneous removal of disabilities, restrictions and penalties at present applied to UNRWA and its officials in Syria.

5. As an immediate alternative to 4 above, agreement by Syria to apply the provisions of the United Nations General Convention on Privileges and Immunities to UNRWA, its officials, and the Advisory Commission.

6. Agreement to support the Director and the Commission in such recommendations as they may already have decided to make to the General Assembly.

7. Acceptance by Syria of the Commission's Rules of Procedure and agreed conventions (e.g. that statements concerning Adcom business are not issued to the press except by common agreement).

8. The Syrian Government to instruct their Representative on the Commission

   a) that he would not be concerned with the choice of any new representation on the Commission;

   b) that it would not be proper for him to have access to the past confidential records of the Commission.

R.C.R. GOODCHILD
Secretary to the Advisory Commission,
September 18th, 1952.

Distribution: Advisory Commission
Director.

COPY

Ad.C. 353

CONFIDENTIAL

SOME DRAFT SUGGESTIONS FOR A NOTE, MEMO OR AIDE MEMOIRE FOR ORAL OR WRITTEN, OFFICIAL OR UNOFFICIAL, COMMUNICATION TO A GOVERNMENT INVITED TO SEND A MEMBER TO ADVISORY COMMISSION

1. A member of Advisory Commission is appointed by his Government with the personal status of Ambassador.

2. The Salary and allowances of a member are paid by his Government.

3. The Chairmanship of the Advisory Commission will be held in turn for three months in the following order starting from (date) - U.S.A, France, Turkey, U.K., X.

4. Discussion in Adcom meetings is informal, no detailed minutes are kept, but a brief summary is recorded of proceedings. The summary of a member's remarks is not confirmed until after approval of the member.

5. All suggestions for the Agenda of an Adcom meeting are communicated to the Secretary Adcom, who is responsible for taking the orders of the Chairman regarding inclusion in the Agenda.

6. Meetings of the Adcom are conducted in English and French, and a UN French/English interpreter attends. The Agenda and relevant papers are issued in French and English.

7. Meetings of the Adcom are either executive or plenary; the former are attended only by members, their deputies and the staff of the Adcom; the latter by the Director and/or other officers of UNRWA, or other persons invited to be present.

8. The discussions at, and the records of Adcom meetings are secret and may only be disclosed to the appropriate officers of the members' own Government.

9. The function of the Adcom. is to advise the Director, primarily on matters of negotiation and of general policy; and it is competent to the Director not to accept the advice of the Adcom.

10. The Director is the executive authority of UNRWA and the Adcom is not concerned with nor responsible for the details of administration.

11. By convention the Director consults the Adcom before making appointments to the following posts .....

Except for this the Adcom has no concern with any individual appointments, pays, transfers or other personnel matters, which are the responsibility of the Director.

12. The Adcom cannot give instructions or orders to any officer of UNRWA, though it may suggest to the Director that he consider taking any action.

/13.

13. Any member of Adcom may ask the Director for any information regarding the work of UNRWA, but the Director will refrain from giving it if he considers that the matter is without the sphere of the Adcom or that the information cannot be provided without an undue expenditure of time or money.

14. All suggestions to, or requests for, information from the Director are made either personally to the Director, or through the Secretary Adcom, and not to any member of UNRWA staff.

15. Members of Adcom are responsible for taking appropriate "security" precautions regarding any confidential, very confidential, or secret papers which they may receive.

(H.F. KNIGHT)
17.9.52

1952

E

EASTERN DEPARTMENT

PALESTINE

E E1825/30

FROM

Mr H. Knight

Beirut

to Mr Richmond

No. AC 238.

Dated

Received in Registry— 26.9.52. 1.10.52

Admission to Ad. Com.

Discusses the admission of Jordan & Syria to the Ad. Com.

Copied) Damascus. Amman. W'Vors N'Jordan

Last Paper

(Minutes)

JWBR 3/10.

References

-/26

(Print)

(How disposed of)

(Action completed) 18/10

(Index) 20/10

Next Paper

36206

United Kingdom Delegation
Advisory Commission UNRWA
BEIRUT

c/o British Legation,

BEIRUT.

(AC 238)

CONFIDENTIAL

26th September, 1952.

FE 1825/26

E 1825/30

Dear Richmond,

Please refer to Foreign Office telegram No. 815 of the 23rd September, 1952, saying that there is no objection to informing Jordan if we invite Syria to the Advisory Commission.

2. I think the Advisory Commission would rather defer consideration until we decide whether to invite Syria and that ~~they~~ we propose to consider when ~~they~~ we find out whether Syria is, or is not, going to sign the agreement to co-operate in spending $330 million.

3. I understand the Syrian Foreign Minister has returned from Cairo, but as far as I know we have received no word in the matter of this agreement.

4. I think I had mentioned that General Belé was against the admission of Syria to the Adcom. Radius told us yesterday that his Government had been informed by the Turkish Government that they approve the admission of Syria and would "appease" Pakistan! But as General Belé is still missing, we have no official confirmation of this.

5. Even if Syria should fail to sign the agreement, I think we should consider inviting Jordan which has signed up on $11 million and presumably will welcome our participation in the Yarmuk. But it may be difficult to bring my colleagues round to this view.

6. I think there is much to be said for trying to get the Arab States on to Adcom. as a possible buffer between facts and the extravagant expression of opinion in the United Nations General Assembly.

7. I am sending a copy of this letter to Damascus, Amman, Washington and U.K. Delegation, New York.

Yours sincerely,

(H.F. KNIGHT)

J.C.B. Richmond, Esq.,
Middle East Secretariat,
Foreign Office,
London, S.W.1.

1952

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/31

FROM

Mr Chapman Andrews
Beirut

No. 589.

Dated 4-10-52.

Received in Registry— 6-10-52.

Admission of Syria to Ad. Com.

Other Commission Sorts agree to admission of Syria without conditions. The invitation will not be issued until the signing of the $30,000,000 agreement.

Last Paper

(MINUTES)

The answer to para 3 is yes and I have so telegraphed to Knight.

JWSR
6/10.

E. Dept.
Pat.
8/10

References

-/28

(Print)

(How disposed of)

Tel. Beirut 856. 6 Oct.
Rptd: Washington 3984 (S)
New York 616 (S)
Paris 3699 (S)
Ankara 358 (S)

(Action completed) 15/10

(Index) 10/10

Next Paper

38074

CONFIDENTIAL

FROM BEIRUT TO FOREIGN OFFICE.

E 1825/31

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Mr. Chapman Andrews
No. 589
4th October, 1952.

D: 4.00 p.m. 4th October, 1952.
R: 5.05 p.m. 4th October, 1952.

IMMEDIATE
CONFIDENTIAL

Addressed to Foreign Office telegram No. 589 of 4th October.
Repeated for information Saving to: Washington,
UKDEL New York,
Paris and
Ankara.

Your telegram No. 847.

Following from Knight.

Other Commission Governments agree to invite Syria without imposing any conditions. The invitation will not (repeat not) be actually issued until we know if Syria will sign the £30,000,000 agreement and general agreement regarding the agency status.

2. The Commission do not wish to make the invitation conditional on Syria's accepting the Commission's procedure and Conventions.

3. As the other three powers are agreed I assume that I also should agree to the invitation without conditions unless instructed to the contrary before the meeting on 7th October.

Foreign Office please pass Saving to Washington, UKDEL New York, Paris and Ankara as my Saving telegrams Nos. 23, 5, 16 and 15 respectively.

[Repeated Saving to Washington, New York, Paris and Ankara].

DISTRIBUTED TO:
Eastern Department,
Middle East Secretariat.

zzzz

ADVANCE COPIES:
Sir R. Makins,
Private Secretary,
Mr. Scott,
Head of Eastern Department,
Resident Clerk.

Registry No. EE1825/31

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~~IMMEDIATE~~
PRIORITY
~~ROUTINE~~
with / without priority
DEFERRED

OUTFILE

(Date) 6/10 — 6 OCT 1952

Despatched 12-45 P.M.

Draft.

Telegram to :—
Beirut

No. 856

(Date) Oct 6th

~~Saving~~
Repeat to :—
Washington 3984 SAU.
New York 616 SAU
Paris 3699 SAU.
Ankara 358 SAU.

En Clair.
~~Code.~~
~~Cypher.~~

Distribution :—
Department
Eastern Dept
MES.

Copies to :—

[*Security classification —if any*]

Addressed to Beirut

telegram No. 856 (*date*) 6/10

repeated for information ~~to~~ Saving Washington, New York, Paris Ankara.

Your Tel 589: [Admission of Syria to Advisory Commission of UNRWA]

Following for Knight.

Your para 3: Yes.

Dixon
6/10

Distributed to
Eastern Dept
Middle East Secretariat

RECEIVED IN C.R.
6 OCT 1952
REGD DEPT

NOTHING TO BE WRITTEN IN THIS MARGIN.

(39690) Wt.35550/197 50,000 11/49
A.& E.W.Ltd Gp.685

11.50
6/10/52

FROM FOREIGN OFFICE TO BEIRUT

En clair
by bag

DEPARTMENTAL DISTRIBUTION

No. 856
6th October, 1952

D. 12.41 p.m. 6th October, 1952

PRIORITY

Addressed to Beirut telegram No. 856 of 6th October
Repeated for information Saving to
Washington No. 3984 Paris No.3699
New York (U.K. Del.) No. 6165 Ankara No. 358

Your telegram No. 589: [Admission of Syria to Advisory Commission of UNRWA].

Following for Knight.

Your paragraph 3: Yes.

DISTRIBUTED TO:

Eastern Department

Middle East Secretariat

K K K K

1952

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/32

FROM

Mr H. Knight
Beirut
to Mr Richmond

No. AC. 255.

Dated 30.~~9~~.52

Received in Registry— 7.10.52.

Admission to Ad Com.

Encloses a paper for Ad. Com's consideration (W52) on the admission to Ad. Com. of "governments concerned"

References

MINUTES

9/10

(Print)

(How disposed of)

.....

.....

.....

.....

.....

.....

(Action completed)	(Index)
15/10	

42863

United Kingdom Delegation
Advisory Commission UNRWA
BEIRUT

(AC 255)

CONFIDENTIAL

c/o British Legation,

BEIRUT.

30th September, 1952.

E 1825/32

Dear Richmond,

With reference to the invitation to Syria, and possibly later to Jordan, to join the Advisory Commission to UNRWA, I enclose a paper for the Adcom.'s consideration, now put up by Blandford.

2. I personally am in favour of early action if we are to ask these other Governments.

3. I am sending a copy of this letter to Amman and Damascus.

Yours sincerely,

(H.F. KNIGHT)

J.C.B. Richmond, Esq.,
Middle East Secretariat,
Foreign Office,
London, S.W.1.

Adcom 372

Eng. Copy No. 11

VERY CONFIDENTIAL

PROPOSAL FOR ADVISORY COMMISSION CONSIDERATION

No. 52

29 September 1952

Subject: Advisory Commission membership of "governments concerned"

Considerable discussion has taken place on this subject. The following is an attempt to summarise views previously expressed by the Director:

The Director wishes to make clear that his comment is not directed at Syria nor intended to be negative as to ultimate membership of an area government. The Director has been the principal proponent of the view that Arab governments were sincere in their vote in January and since then have moved as rapidly toward cooperation as public opinion in their respective countries has permitted. There is also hope and confidence with respect to Syrian signatures, Arab League action and performance in New York. Rather the intent is to suggest discreet timing and careful anticipation of an entirely new setting.

2. On the surface the proposal is appealing. The importance of the subject suggests that we look underneath and be certain that we have carefully appraised what promises to be an entirely new environment of relationships among the Commission and with the Director.

3. Following are some points for consideration:

A. The letter and spirit of the Resolutions contemplate that the Agency will negotiate with governments of the area to obtain acceptance of measures which will help solve the refugee problem and permit withdrawal of United Nations and Adcom countries and contributors from the politics and the costs of the problem;

B. The interests of the governments of the area are presently and normally to maintain the political identity of the United Nations and the Adcom countries with the problem, to postpone the withdrawal of relief, and to obtain maximum funds for projects;

C. The Adcom has wisely recognised the efficiency and appropriateness of negotiation by one person - the Director - in a United Nations setting with the continuing advice of the Commission. Addition of area governments to Adcom may tend to move negotiations back into the Commission with all the complications the current arrangement was intended to avoid;

/Membership

D. Membership of an area government will not automatically result in conversion to the cause nor in commitment to the views of the majority. The complexities of the new relationship, during this stage of negotiation, are already prompting re-examination of the rules and practices of the operations of the Commission;

E. The Director and the staff have daily and multiple administrative relations with the governments of the area. Inevitably there are many issues not always resolved to the satisfaction of the governments. There may be a tendency to appeal these administrative decisions through the Representative on Adcom;

F. Each Arab Government has a special interest in the refugee problem. Lebanon, Jordan and Egypt each have substantially more refugees than Syria. They are potential refugee exporting countries with Syria as a recipient. Interests are different. It is likely therefore that there will be other requests for membership - perhaps more than three. Israel may feel it has an interest;

G. The movement out of the political negotiation stage into the economic development stage is not yet completed. When large programme agreements with Jordan and Syria are concluded there will remain negotiations on relief withdrawal and on movement of refugees from one country to another. As the shift takes place toward economic and engineering operations, area governments should be encouraged to participate at the operating level. In fact this is beginning to take place.

H. The Resolutions express the United Nations goal for area government participation. The Agency is directed to negotiate with area governments on the turnover of administration of relief and reintegration projects with withdrawal of the Agency at least to a role of financing and technical assistance.

4. Adcom is now considering rules and practises which might be appropriate for the new setting when an area government might be on the Commission. There should be no unique arrangement for a new member but there should be clear cut understanding of tradition and rules. In this connection, the following comments and suggestions are offered:

A. Basically the Advisory Commission was intended to operate as a unit. Individual efforts at negotiation with governments or refugee groups could be very confusing. Similarly, individual public relations activities in the area could be awkward and evolve into rebuttal and competetiveness among the members;

B. Generally the spirit and specifically in many matters the Advisory Commission is intended to function importantly as advisory to the Director. New members should be encouraged to realise that this does mean advisory to Division Heads or to Country Representatives;

/The

C. The Advisory Commission by general understanding is advisory broadly on program and policy, not on administrative detail. It would be unfortunate, especially for a representative of an area government, to depart from this policy and become involved in administrative matters either on his own initiative or as a point of appeal.

D. Perhaps it would be wise to review the practise and scope of consultation by the Director with Adcom on key appointments. A new angle will enter with membership of an area government.

E. There are also questions as to access to records, the confidential nature of proceedings, etc., which I am sure Adcom has under consideration.

F. The Agency has chosen a course -- endorsed by Arab Governments and not disputed by the UN -- of not becoming involved in negotiations of issues outstanding between Arab States and Israel. A new member should know this and not distract refugees from our approved plans by hopes, direct or implied, of alternative solutions.

5. Finally, it is suggested that decision be reserved until the results of certain pending negotiations be known.

6. Also it might of importance to know the results of the Arab League meeting.

7. In fact, Adcom might wish to maintain present arrangements until the developments in New York are more clear, This would also permit direct discussion of the subject with the country delegations and with the Secretary-General.

John B. Blandford, Jr.

John B. Blandford, Jr.
Director

JBB:adh:dp

Distribution:

Director	Eng. Copy No. 1
General Counsel	2
Reports	3
Comptroller	4
Adcom Secretary	5-16
Translation	17
Director's files	18
Director's confidential files	19

E

EASTERN DEPARTMENT

PALESTINE

E E1825/33

1952

FROM

Mr Chapman Andrews, Beirut

No. 611

Dated 10.10.52

Received in Registry— 13.10.52.

Jordan's admission to Ad. Com.

Jordan has now asked for invitation to join the Ad. Com.

Discusses admission of Pakistan & Egypt.

Last Paper

References

-/26

(Print)

(How disposed of)

Tel) W. Va 4369.
Ankara 758
Paris 1398
Rpt) Amman 122 (S)
Beirut 203 (S)
Damascus 128 (S)
14 Oct.

Tel) Paris 1443
W. Von 4489
Rpt) Amman 127 (S)
Beirut 209 (S)
Damascus 133 (S) 21 Oct

(Action completed) 14/10

(Index)

Next Paper

(Minutes)

I see no reason for the other Ad Com Govts to object, but there is no harm in following the suggestion in para 2.

Dft. let.

14/10

E. Dept. (first) 14/10
U.N. (E&S) Dept. a/a 16/10

See within

A) Ankara 439 of 20.10.52

B) Beirut 621 of 20.10.52

Reminder sent to Washington & Paris after consultation with Mr Wardrop.

21/10

E. Dept. 23/10
U.N. (E&S) Dept. 24/10

36700

EE1625/33

CONFIDENTIAL.

FROM BEIRUT TO FOREIGN OFFICE

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Mr. Chapman Andrews
No. 611
10th October, 1952.

D. 9.43 a.m. 11th October, 1952.
R.11.00 a.m. 11th October, 1952.

CONFIDENTIAL.

Addressed to Foreign Office telegram No. 611 of 10th October,
Repeated for information to Amman
Damascus Paris
Washington Ankara.

Your telegram No. 815.

Following from Knight.

Jordan has now asked for invitation to join the Advisory Commission. My colleagues are telegraphing for their government's view.

2. I told them that Her Majesty's Government wishes Jordan to be invited but I do not know what they will recommend and I suggest that perhaps Washington, Paris and Ankara might mention Her Majesty's Government's view.

3. Bele still seems to think that the Turkish Government will want to put Pakistan on the Commission, which I think would be unwise as Pakistan is not directly concerned with Arab refugees. Egypt might be doubtless the better candidate.

Foreign Office please pass to Washington and Paris as my telegrams Nos. 38 and 28 respectively.

[Repeated to Washington and Paris].

DISTRIBUTED TO

Eastern Department
Middle East Secretariat
United Nations (Economic and Social) Department

CCC

18 OCT 1952

NOTHING TO BE WRITTEN IN THIS MARGIN.

Registry No. EE1925/33 A

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EMERGENCY
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ROUTINE
with / without priority
DEFERRED

(Date) 14/10

Despatched 11.40 P M.

OUTFILE

Draft.

Telegram to :—
Ankara 458
Paris, ~~Washington~~ 1398
No. Washington 4369

(Date) 14/10/52

Repeat to :—
Amman 122 Sav.
Damascus 128 Sav
Beirut 203 Sav.

E. Dept. first. 14/10

~~En Clair.~~
~~Code.~~
Cypher.

Distribution :—
Departmental
E. Dept.
M.E.S.
U.N. (E & S) Dept.

Copies to :—

[Security classification —if any] Confidential

Addressed to Washington, Ankara and Paris

telegram No. 4369 (date) 14/10/52

repeated for information Saving to Amman, Damascus, and Beirut.

Beirut tel 611. [of 10th Oct.] Invitation to Jordan to join Advisory Commission of [UNRWA] → UNRWA

~~If you see no~~

Unless you see objection please inform the Govt to which you are accredited that H.M.G hopes that Jordan will be invited to join Advisory Commission to UNRWA.

JWBM
14/10

Distributed in
Eastern Dept
M.E. Secretariat
U.N. Economic and Social Dept

6.45 P
14/10/52

(39690) Wt.35550/197 50,000 11/49
A.& E.W Ltd Gp.685

CONFIDENTIAL

FROM FOREIGN OFFICE TO WASHINGTON

Cypher/OTP and by bag

DEPARTMENTAL DISTRIBUTION

No. 4369

OUTFILE

14th October, 1952

D. 11.40 p.m. 14th October, 1952

CONFIDENTIAL

Addressed to Washington telegram No. 4369 of 14th October

And to

Ankara No. 758

Paris No. 1398

Repeated for information Saving to

Amman No. 122

Damascus No. 128

Beirut No. 203

Beirut telegram No. 611 [of 10th October]: Invitation to Jordan to join Advisory Commission of U.N.R.W.A.

Unless you see objection please inform the Government to which you are accredited that Her Majesty's Government hopes that Jordan will be invited to join Advisory Commission to U.N.R.W.A.

DISTRIBUTED TO

Eastern Department

Middle East Secretariat

United Nations Economic and Social Department

PPPP

FROM BEIRUT TO FOREIGN OFFICE

E

En clair

DEPARTMENTAL DISTRIBUTION

Mr. Chapman Andrews
No. 621
20th October, 1952

D. 3.20 p.m. 20th October, 1952
R. 4.48 p.m. 20th October, 1952

Addressed to Foreign Office telegram No. 621 of 20th October, 1952
Repeated for information Saving to

Amman | Damascus | Washington
Paris | Ankara

INDEXED (B) E1825/33

My telegram No. 611. E1825/33

Following from Knight.

I think the sooner we can send reply the better. Would it be possible to expedite the action suggested in my paragraph 2 advising early reply?

DISTRIBUTED TO
Eastern Department
Middle East Secretariat
United Nations Economic and Social Department

PPPP

21 OCT

E E 1825/33 (A) DEXED

RESTRICTED

FROM ANKARA TO FOREIGN OFFICE

Code R

DEPARTMENTAL DISTRIBUTION

Mr. Scott Fox
No. 439
20th October, 1952

D. 4.51 p.m. 20th October, 1952
R. 6.20 p.m. 20th October, 1952

RESTRICTED

Addressed to Foreign Office telegram No. 439 of 20th October
Repeated for information to: Amman
Beirut

and Saving to Paris.

E E 1825/33

Your telegram No. 4369 to Washington.

Turkish Government agree in principle.

Foreign Office pass Paris as my Saving telegram No. 57.

[Repeated Saving to Paris]

DISTRIBUTED TO:

Eastern Department
Middle East Secretariat
United Nations Economic and Social Department

DDDDD

[redacted]

Registry No. EE1825/33

~~Top Secret.~~
~~Secret.~~
~~Confidential.~~
~~Restricted.~~
Open.

J
C
B
R

~~EMERGENCY~~
IMMEDIATE
~~PRIORITY~~
ROUTINE
with / without priority
DEFERRED

OUTFILE

(Date) 21/10

3.50p

Despatched ..... M.

WH1
6789
Ex1147

Draft.

Telegram to :—
~~Beirut~~ Paris 1443.
Washington 4489
~~Ankara~~ ~~786~~
~~1786~~.

No. .....

(Date) 21/10/52.

Repeat to :—
Amman 127 Sav.
Beirut 209 Sav.
Damascus 133 Sav.

[Security classification —if any] —

Addressed to Washington ~~Paris~~ and Paris tel no 4489 of 21st Oct.
~~Ankara~~ ~~telegram No. ..... (date)~~

repeated for information to Saving Amman, Beirut, Damascus.

My tel No. 4369 [of 14th Oct: Invitation to Jordan to join Advisory Commission of UNRWA]

Please report result of your action.

2. U.K. representative on Advisory Commission ~~is anxious for Jordan to be invited~~ ~~that~~ considers that ~~Jordans~~ UNRWA should reply ~~to Jordans request~~ as soon as possible.

JWR
21/10

En Clair.
~~Code.~~
~~Cypher.~~

RECEIVED IN C.B.
22 OCT 1952
SENT TO DEPT.

Distribution :—
Departmental.
E. Dept.
MES
U.N. (E&S) Dept.

Copies to :—

Distributed to
Eastern Dept
MW Secretariat
United Nations (Economic & Social) Dept.

12.55p
21/10/52

NOTHING TO BE WRITTEN IN THIS MARGIN.

(3[illegible]) Wt.35550/197 50,000 11/49
A.& E.W Ltd Gp.685

Gus

FROM FOREIGN OFFICE TO WASHINGTON

En clair and by bag

DEPARTMENTAL DISTRIBUTION

No. 4489
21st October, 1952

D. 3.50 p.m. 21st October, 1952

Addressed to Washington telegram No. 4489 of 21st October
And to Paris No. 1443
Repeated for information Saving to
Amman No. 127 Beirut No. 209 Damascus No. 133

My telegram No. 4369 [of 14th October: Invitation to Jordan to join Advisory Commission of U.N.R.W.A.].

Please report result of your action.

2. United Kingdom representative on Advisory Commission considers that U.N.R.W.A. should reply as soon as possible.

DISTRIBUTED TO
Eastern Department
Middle East Secretariat
United Nations (Economic and Social) Department

PPPP

E

EASTERN DEPARTMENT

E EE 1825/34

1952

PALESTINE

FROM
Sir O. Franks
Washington

No. 1961
Dated 16.10.52
Received in Registry— 17.10.52

Invitation to Jordan to join Advisory Commission of U.N.R.W.A.
U.S. State Dept. are considering whether non-membership of United Nations could debar Jordan from membership of Commission.
U.S. do not favour similar invitation to Pakistan.

Last Paper

References
EE 1825/33.

(Minutes)

E. Dept. 17th 20/10

Mr Hankey. 20/10

(Print)

(How disposed of)

(Action completed) 20/10

(Index)

Next Paper

EE 1825/34 E

CONFIDENTIAL

FROM WASHINGTON TO FOREIGN OFFICE

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Sir O. Franks
No. 1961
16th October, 1952.

D. 5.11 p.m. 16th October, 1952.
R. 11.36 p.m. 16th October, 1952.

CONFIDENTIAL

Addressed to Foreign Office telegram No. 1961 of 16th October.

Repeated for information to Ankara, Beirut,
and Saving to Paris, Amman,
Damascus.

EE 1825/33

Your telegram 4369: invitation to Jordan to join Advisory Commission of United Nations Relief and Works Agency.

United States Government would like to see Jordan become a member of the Advisory Commission. Before stating their position, however, the State Department are examining legal consideration whether the fact that Jordan is not a member of United Nations could be held to debar her from membership of the commission. United States is not (repeat not) likely to favour similar invitation being extended to Pakistan (Beirut telegram No. 611 to Foreign Office).

Foreign Office pass to Ankara and Beirut and Saving to Paris, Amman and Damascus as my telegrams 40, 28, 367, 58 and 66 respectively.

[Repeated to Ankara, and Beirut, and Saving to Paris, Amman and Damascus.]

DISTRIBUTED TO:
Eastern Department.
Middle East Secretariat.
South East Asia Department.

17 OCT 1952

xxx

1952

E

EASTERN DEPARTMENT

PALESTINE

E E1825/35

FROM

Sir H. Knight, Beirut to Mr Richmond

No. AC. 238

Dated

Received in Registry— 14.10.52. 21.10.52.

Syria's admission to Ad. Com.

Ad. Com. approved the invitation on 13th Oct. The Arab Govts will probably ask at the General Assembly for seats on Ad. Com.

References

-/31

MINUTES

E. Dept. 22/10

U.N. (Pol) Dept. 28/10.

U.N. (E&S) Dept. 28/10

22/10

(Print)

(How disposed of)

(Action completed) 31/10

(Index)

42863

United Kingdom Delegation
Advisory Commission UNRWA
BEIRUT
c/o British Embassy,
BEIRUT.

(AC 238)

CONFIDENTIAL

14th October, 1952.

E

Dear Richmond,

The Advisory Commission yesterday approved the Chairman signing a letter to the Minister for Foreign Affairs inviting Syria to accept a seat on the Advisory Commission, and I presume this letter has been despatched to-day.

2. The Jordan Minister to the Lebanon has approached the Chairman of the Advisory Commission and asked that the Jordan Government be invited to join the Advisory Commission. The matter is under reference to the Advisory Commission Governments.

3. Before leaving for the United Nations General Assembly, the Secretary-General of the Lebanese Ministry of Foreign Affairs told the Legal Counsellor to U.N.R.W.A. that the Arab Governments were going to ask at the General Assembly for seats on Adcom. (He did not know presumably of the invitation about to issue to Syria and of Jordan's application.)

4. I am sending a copy of this letter to Damascus, Amman, Beirut, U.K. Delegation New York and Sir Thos. Rapp.

Yours sincerely,

(H.F. Knight)

J.C.B. Richmond, Esq.,
Middle East Secretariat,
Foreign Office,
London, S.W.1.

1952

E

EASTERN DEPARTMENT

PALESTINE

E E1825/36

FROM

UNRWA

Comm'd.

No. AC. 218.

Dated

Received in Registry— 14.10.52 21.10.52.

Agreement with Syria

Transmits copy of a cable from UNRWA Liason Officer, N. York, advising rewrite of the agreement in accordance with U.N. H.Q. practices.

References

(Print)

(How disposed of)

(Action completed) 3/11

(Index) 13/5/50

MINUTES

This must refer to a status agreement between UNRWA & Syria.

Are there any other pp.?

J.W.S. Richmond 22/10

~~E.Div.~~

There is no trace in Division & Main Index have not been able to help.

E. Division 27/10

Never mind

J.W.S.R. 31/10

42863

Adcom 387

Eng. Copy No. 6 (To Adcom for information 11/10/52)

AC 218

CONFIDENTIAL

Copy. Mr Richmond
Washington
UK Del
H 9/10/52

Cable from UNRWA Liaison Officer, New York received 10 October 1952

No. 255

Legal Department advised rewrite agreement in accordance United Nations Headquarters practices. Draft revision discussed 7th Washington with State group. Baster Kingstone Legal Department also present. Final revision transmitted administration concerned. Anticipate agreement ready for signature soonest. Following are revisions:

1. Agreement formalized United Nations style;
2. Terms agreement subcontractor incorporated main agreement;
3. Reporting and accounting procedures added;
4. Copyright and title rights stated vested UNRWA;
5. Work completed 1 July 1953;
6. UNRWA may terminate agreement any time by written notice;
7. UNRWA indemnified against claims liability and gives no waiver of immunity;
8. All communications addressed Liaison Office New York and General Manager Administration concerned.

UNRWA advance of funds retained. Advise:

1. Whether final agreement must clear Adcom before signature by me;
2. Any action desired here re counsel for legal study.

JBB/adh

Distribution: Overleaf

Distribution:

Director	No. 1
General Counsel	2
Reports	3
Comptroller	4
Adcom Secretary	5-16
Translation	17
Director's files	18
Director's confidential file	19

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/37

1952

FROM

Sir O. Franks
W. Van.

No. 1989.

Dated 21.10.52

Received in Registry— 22.10.52.

Admission of Jordan to Ad. Com.

State Dept legal advisers have no objection, but are consulting their delegation in N. York.

Last Paper

References

-/34
33

(Print)

(How disposed of)

(Action completed). (Index)

Next Paper

(Minutes)

I wonder why the State Dept are worried about this. It is true Jordan is not a member of the U.N., but she is surely a 'contributing Govt' within the terms of para 8 of the General Assembly resolution of 8th Dec 1949

J.W.B. Richmond
24/10

E. Dept. June 24/10
U.N. (E&P) Dept. 28/10.

31/10

37021

E

FROM WASHINGTON TO FOREIGN OFFICE

En Clair

DEPARTMENTAL DISTRIBUTION

FE 1825/37

Sir O. Franks
No. 1989
21st October, 1952

D. 7.52 p.m. 21st October, 1952
R. 3.55 p.m. 22nd October, 1952

Addressed to Foreign Office telegram No. 1989 of 21st October

Repeated for information Saving to: Paris Beirut Amman Damascus

Your telegram No. 4489. FE 1825/33

Please see my telegram No. 1961. - FE 1825/34

State Department legal advisers see no objection but are urgently consulting their delegation in New York.

Foreign Office pass Saving to Paris, Amman, Beirut and Damascus as my telegrams Nos. 374, 60, 74 and 68 respectively.

[Repeated Saving to Paris, Amman, Beirut and Damascus]

DISTRIBUTED TO:

Eastern Department
Middle East Secretariat
United Nations (Economic and Social) Department

666666

E

EASTERN DEPARTMENT

PALESTINE

E E1825/38

1952

FROM

Sir O Harvey, Paris

No. 545.

Dated

Received in Registry— 25-10-52 27.10.52

Admission of Jordan to Ad. Com.

The Quai d'Orsay have doubts about the advisability of admitting Jordan to the Ad. Com.

182 Rpt) W. Var. Beirut Amman Damascus.

Last Paper

References

-/33

(Print)

(How disposed of)

(Action completed) AVL 31/10

(Index) 10/2/53

Next Paper

(Minutes)

This is tiresome of the French.

It seems to me that there is a cast iron case for admitting Jordan now that Syria has been admitted. Jordan has the greatest number of refugees of any Arab State. It is not a specifically Jordanian policy to keep refugees in Jordan territory, but an Arab policy based on the sentiment that if they are to be settled outside Israel they should be settled as near their homes as possible. If Syria were to admit refugees from outside Syria for settlement in Syria I should expect the opposition to come from the refugees themselves and from Arab nationalists everywhere, rather than from the Jordan Govt. In any case whether Jordan was on Ad Com or not, she would still be able to prevent refugees from Jordan going to Syria to be settled.

The legal point is also unconvincing. The resolution says 'contributing Govts' not 'contributing Govts who are members of U.N.O.' and later on urges 'members of the U.N. and non-members' to contribute.

See ~~also~~ now -/39

JWBR 29/10

36700 E. Dept.

E

CONFIDENTIAL

FROM PARIS TO FOREIGN OFFICE

E 7825/38

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Sir O. Harvey
No.545
25th October, 1952.

D.2.54 p.m. 25th October, 1952.
R.4.45 p.m. 25th October, 1952.

CONFIDENTIAL

Addressed to Foreign Office telegram No.545 of 25th October
Repeated for information Saving to Washington Amman
Beirut Damascus

E 7825/33 to WTan 4369 E

Your telegram No.1398.

Quai d'Orsay have some doubts about the advisability of Jordan being represented on the Advisory Commission. They consider that Jordan is anxious to keep refugees in Jordan in the hope of obtaining dollar relief ostensibly for the refugees but which would in fact benefit Jordan as a whole. They think that Jordan might therefore directly or indirectly oppose the settlement of the refugees in Syria if she were a member of the Advisory Commission.

2. They also mentioned a legal objection that Jordan was not a member of the United Nations.

DISTRIBUTED TO

Eastern Department
Middle East Secretariat
United Nations Economic and Social Department

B B B

27 OCT 1952

1952

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/39

FROM

Mr Crosthwaite
U.K. Del. N. York.
to Mr Richmond

No. 1827/204/52 P.

Dated 24.10.52.

Received in Registry— 27.10.52

Admission to Ad-Com.

Does not think that the Commission would be able to "digest" more than one Arab member. Discusses the admission of Canada or Australia.

References

-/35

(Print)

(How disposed of)

8) Mr. Clifton (Tsy) 31 Oct

Dft) Mr. Crosthwaite, New York, from Mr. Richmond

8) Sir H. Knight Beirut
Chancery, Amman
" Damascus
" Cairo
" Washington
" Paris
Treasury, Mr. Clifton 31st Oct

(Action completed) 3/11

(Index)

MINUTES

We have already given the Delegation our ideas about this (in our letter EE 18221/22 of 27th Oct) which crossed this)

There seems however to be some merit in the proposal to wrapt a Commonwealth Govt on to AdCom, and if one were willing to join the best thing might be for the three vacant seats to be filled by a Commonwealth Govt and Syria & Jordan. These are the two Arab countries which must eventually absorb the bulk of the refugees.

I attach a dft. which in view of the last sentence of para 5 might be copied to Treasury with ref.

E. Dept (Mr Wardrop)

J.W.R. Richmond
30/10

I am not quite why the Commission should have such difficulty in "digesting" two Arab members. Surely the four Governments already on it can effectively tip the scales without having to be "strengthened" by the inclusion of a Commonwealth member?

42863

member?

The suggestion seems, however, to have some merit, though on different grounds, namely that the filling of the third vacancy by a Commonwealth country would make it unnecessary for us to balance the possibly conflicting claims of other Arab states.

[illegible]
30/10.

[illegible]
30/10

NOTHING TO BE WRITTEN ON THIS PAGE.

Enter soon. — JR.

E 7825/39

UNITED KINGDOM DELEGATION
TO THE UNITED NATIONS
NEW YORK

No. 1827/204/52P.

CONFIDENTIAL --- AIR BAG.

24 October 1952.

E 7825/35

Dear Richmond,

Knight's letter AC 238 to you of October 14th about the cooption of new members on to the Advisory Commission of U.N.R.W.A.

This question was touched on at one of the meetings here between the delegations of the four Governments already represented on the Advisory Commission. It seemed to us that whereas the Commission might be able to digest one Arab member, it would be asking too much of it to take in say, Jordan as well as Syria unless the representation of the contributing Governments was strengthened. The United States Delegation wondered whether in such circumstances either Canada or Australia would agree to join the Commission, and at the request of the three other delegations we are sounding the Australians and Canadians here.

In so doing, we are making it clear that our approach is of the most tentative kind, and in view of the additional burden that would be imposed on them by their joining the Commission we do not think that either of them would be offended if no more is heard of the matter. But as the Arab delegations may apparently raise the matter, we should be grateful for any observations you may be able to let us have as soon as possible.

I am sending a copy of this letter to Knight at Beirut.

Yours ever

P. M. Crosthwaite

(P. M. Crosthwaite)

J.C.B. Richmond, Esq.,
Middle East Secretariat,
Foreign Office,
London, S. W. 1.

PS.

Registry No. EE 1825/39

~~Top Secret~~
~~Secret~~
Confidential.
~~Restricted~~
~~Open~~

Draft.

P.M.Crosthwaite, Esq., C.M.G., United Kingdom Delegation, New York.

+ 8 Copies please

Middle East Secretariat,

FOREIGN OFFICE, S.W. 1.

31st October ~~November~~, 1952.

CONFIDENTIAL

OUTFILE

31/2
31/4

Thank you for your letter No. 1827/204/52.P. of the 24th October about the admission of new members to the Advisory Commission of U.N.R.W.A. Your letter crossed M.E.S letter ~~mine~~, EE 18221 /22 of 27th ~~the~~ October on this subject.

2. Now that Syria has been invited to join the Advisory Commission, we are anxious that Jordan should also receive an invitation. The considerations which led to our agreement to Syria's being invited were as follows. The refugee problem cannot be solved without the active co-operation of the Arab States. The Arabs have so far made no serious attempt to understand the difficulties of resettlement. They have suspicions of the motives of U.N.R.W.A. and are resentful of having no voice in the formulation of the Agency's plans. Their co-operation was therefore half-hearted at best and often degenerated into obstruction. ~~This attitude was mainly political and was due to the fact that the Arabs have never abandoned hopes of the refugees eventually returning to their homes.~~ Syria's request for admission to ADCOM. gave promise of better co-operation with the Agency and a refusal to admit her would have confirmed Arab suspicions and seriously compromised the co-operation, such as it was, which U.N.R.W.A. already enjoyed in Syria. We were aware of the risk that Syria's request was insincere and recognised that it did not necessarily connote a firm intention to co-operate in resettlement. But the risk seemed

/to be worth .....

E. Dept. (Mr Wardrobe) first.

Pl. see minute.
30/10.

RECEIVED IN DIVISION
FROM : Mr Richmond.
31 OCT 1952
31/10

COPY to

1. Sir Henry Knight, KCSI., CIE., Beirut.
2. The Chancery, Amman.
3. The Chancery, Damascus.
4. The Chancery, Cairo.
5. The Chancery, Washington.
6. The Chancery, Paris.
7. Treasury (Mr Clifton) with ref.

NOTHING TO BE WRITTEN IN THIS MARGIN.

Wt. 11647/234 250m 7/51 V.P.Co. 51-8078

to be worth taking and the consequences of a refusal to admit her were forbidding. The damage to the smooth working and confidential character of the Advisory Commission's deliberations, which any Arab member would bring with him, was recognised and accepted. Among the disadvantages of admitting Syria was the probability ~~of~~ that it would stimulate other Arab requests for admittance which would be most difficult to refuse ~~once one of the Arab States had been admitted~~. Taking all these considerations into account we thought that the advantages of Arab participation in U.N.R.W.A.'s work would outweigh its disadvantages.

3. We assumed that the Governments of other Advisory Commission Powers would also have weighed the disadvantages before agreeing to Syria's admittance, and we are consequently rather surprised that the French, and, to some extent, the United States Governments, are now raising objections to Jordan's admission. The French argument is ~~unconvincing. It is~~ that Jordan is anxious to keep the refugees in Jordan in the hope of obtaining dollar relief, ostensibly for the refugees, but which, in fact, would benefit Jordan as a whole, & that Jordan might therefore directly or indirectly oppose the settlement of refugees in Syria if she were a member of the Advisory Commission. This is not convincing. It is not ~~of course~~ a specifically Jordanian policy that refugees should remain in Jordan. This is an Arab League policy, based on the sentiment that, if the refugees are to be settled outside Israel, they should remain as near their former homes as possible. If Syria agreed to admit refugees from outside for settlement in Syria, opposition

/to their transfer ...

NOTHING TO BE WRITTEN IN THIS MARGIN.

to their transfer would be likely to come from the refugees themselves and from Arab Nationalists elsewhere rather than from the Jordan Government. In any case, whether Jordan were on the Advisory Commission or not, she would still be able to prevent refugees from Jordan going to Syria to be settled.

4. The argument you use about the difficulty of the Advisory Commission digesting more than one Arab member is ~~valid~~ stronger, but, as I have said above, the disadvantages were considered before we agreed to the admittance of Syria. Now that one Arab country has been admitted we do not see how Jordan's claim can be denied. She has by far the highest number of refugees, and has been at least as co-operative with U.N.R.W.A. as any other Arab host Government.

5. The idea of strengthening the representation of Governments who provide the Agency with funds by asking a Commonwealth Government to join, has some attraction. The best solution from our point of view might be for Jordan and one Commonwealth country to fill the two vacant seats. We should then be in a fairly strong position to resist the admission of other Arab countries. If, however, no Commonwealth Government is prepared to join, we should, as we said in MES letter referred to above, still like to see Jordan admitted and would not object very much to admitting Lebanon or Egypt, or both, if the Arabs press strongly for this. In such a case we would hope that ADCOM.'s deliberations could still remain fairly ~~formal~~ informal and that a ~~decision~~ position would not arise in which representatives of contributing Governments would be aligned against the

/representatives of the .....

NOTHING TO BE WRITTEN IN THIS MARGIN.

(40237) Wt.46454/204 55,000 3/50 A.& E.W.Ltd. Gp.685

representatives of the Arab States. In the last resort the interests of the contributing Powers are, we think, sufficiently protected by the fact that they provide the money.

6. I am sending a copy of this letter to Knight at Beirut, and to the Chanceries at Amman. Damascus, Cairo, Washington and Paris.

30/10

(J.C.B.Richmond.)

NOTHING TO BE WRITTEN IN THIS MARGIN.

(E[illegible]825/39)

CONFIDENTIAL

FILE

FOREIGN OFFICE, S.W.1.

31st October, 1952.

Thank you for your letter No. 1827/204/52.P. of the 24th October about the admission of new members to the Advisory Commission of United Nations Relief and Works Agency. Your letter crossed Middle East Secretariat letter, ME 16221/22 of 27th October on this subject.

2. Now that Syria has been invited to join the Advisory Commission, we are anxious that Jordan should also receive an invitation. The considerations which led to our agreement to Syria's being invited were as follows. The refugee problem cannot be solved without the active co-operation of the Arab States. The Arabs have so far made no serious attempt to understand the difficulties of resettlement. They have suspicions of the motives of U.N.R.W.A. and are resentful of having no voice in the formulation of the Agency's plans. Their co-operation was therefore half-hearted at best and often degenerated into obstruction. Syria's request for admission to the Advisory Commission gave promise of better co-operation with the Agency and a refusal to admit her would have confirmed Arab suspicions and seriously compromised the co-operation, such as it was, which U.N.R.W.A. already enjoyed in Syria. We were aware of the risk that Syria's request was insincere and recognised that it did not necessarily connote a firm intention to co-operate in resettlement. But the risk seemed to be worth taking and the consequences of a refusal to admit her were forbidding. The damage to the smooth working and confidential character of the Advisory Commission's deliberations, which any Arab member would bring with him, was recognised and accepted. Among the disadvantages of admitting Syria was the probability that it would stimulate other Arab requests for admittance which would be most difficult to refuse. Taking all these considerations into account we thought that the advantages of Arab participation in U.N.R.W.A.'s work would outweigh its disadvantages.

3. We assumed that the Governments of other Advisory Commission Powers would also have weighed the disadvantages before agreeing to Syria's admittance, and we are consequently rather surprised that the French, and, to some extent, the United States Governments, are now raising objections to Jordan's admission. The French argument is that Jordan is anxious to keep the refugees in Jordan in the hope of obtaining dollar relief, ostensibly for the refugees, but which, in fact, would benefit Jordan as a whole, and that Jordan might therefore directly or indirectly oppose the settlement of refugees in Syria if she were a member of the Advisory Commission. This is not convincing. It is not a specifically Jordanian policy that refugees should remain in Jordan. This is an Arab League policy, based on the sentiment that, if the refugees are to be settled outside Israel, they should remain as near their former homes as possible. If Syria agreed to admit refugees from outside for settlement in Syria, opposition to their transfer would be likely to come from the refugees themselves and from Arab Nationalists elsewhere rather than from the Jordan

/Government.

P.M. Crosthwaite, Esq., C.M.G.,
United Kingdom Delegation,
New York.

Government. In any case, whether Jordan were on the Advisory Commission or not, she would still be able to prevent refugees from Jordan going to Syria to be settled.

4. The argument you use about the difficulty of the Advisory Commission digesting more than one Arab member is stronger but, as I have said above, the disadvantages were considered before we agreed to the admittance of Syria. Now that one Arab country has been admitted we do not see how Jordan's claim can be denied. She has by far the highest number of refugees, and has been at least as co-operative with U.N.R.W.A. as any other Arab host Government.

5. The idea of strengthening the representation of Governments who provide the Agency with funds by asking a Commonwealth Government to join, has some attraction. The best solution from our point of view might be for Jordan and one Commonwealth country to fill the two vacant seats. We should then be in a fairly strong position to resist the admission of other Arab countries. If, however, no Commonwealth Government is prepared to join, we should, as we said in Middle East Secretariat letter referred to above, still like to see Jordan admitted and would not object very much to admitting Lebanon or Egypt, or both, if the Arabs press strongly for this. In such a case we would hope that the Advisory Commission's deliberations could still remain fairly informal and that a position would not arise in which representatives of contributing Governments would be aligned against the representatives of the Arab States. In the last resort the interests of the contributing Powers are, we think, sufficiently protected by the fact that they provide the money.

6. I am sending a copy of this letter to Knight at Beirut, and to the Chanceries at Amman, Damascus, Cairo, Washington and Paris.

(J.C.B. Richmond)

E

EASTERN DEPARTMENT

PALESTINE

E E 1825/40

1952

FROM

Sir O. Franks, Washington

No. 2023.

Dated 29.10.52

Received in Registry— 30.10.52

Admission of Syria to UNRWA Ad. Com.

Syria does not wish her application for membership of Ad. Com. to become known yet. Reasons

REFERENCES

(Print)

(How disposed of)

(Action completed) 3/11

(Index) 24/11

MINUTES

Syria's application for membership is already known to the Jordan Govt. and presumably to most of the Arab Delegations at New York. Since however the Ad Com powers are not yet agreed to invite Jordan there seems little danger of an invitation being sent to Jordan before the present debate is over.

All this is rather confusing. Sir H. Knight has given us the impression that the Arab Delegations would press for further Arab representation on Ad Com at New York. If the State Dept are right Sir H. Knight must have been misinformed.

We can only wait and see.

[signature] 31/10

E. Dept. Pub. 3/11

38679

CONFIDENTIAL.

FROM WASHINGTON TO FOREIGN OFFICE

EE 1825/40

E

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Sir O. Franks
No. 2023
29th October, 1952.

D. 5.03 p.m. 29th October, 1952.
R.12.50 p.m. 30th October, 1952.

CONFIDENTIAL.

Addressed to Foreign Office telegram No. 2023 of 29th October,
Repeated for information to Beirut (for Knight)
Amman
and Saving to: Damascus
U.K. Del. New York
Paris
Ankara. EE 1825/37.

My telegram No. 1989: United Nations Relief and Works Agency.

According to the State Department Syria does not wish her application for membership of the Advisory Commission to become known yet in view of the general Arab hostility towards U.N.R.W.A. and the forthcoming Palestinian debates in the General Assembly. State Department therefore consider any invitation to Jordan should be deferred at least until these debates are over.

Foreign Office pass to Beirut and Amman and Saving to Damascus, Paris and Ankara as my telegrams Nos. 30, 23, 69, 381 and 64 respectively.

[Repeated to Beirut and Amman and Saving to Damascus, Paris and Ankara].

DISTRIBUTED TO

Eastern Department
Middle East Secretariat
United Nations (Economic and Social) Department

CCC

E

EASTERN DEPARTMENT

E E 1825/41

1952

PALESTINE

FROM

Mr Chapman-Andrews, Beirut

No. 671

Dated 3. 11. 52.

Received in Registry— 5. 11. 52.

Jordan's admission to Ad. Com.

Gives reasons for thinking that a reply to Jordan's request should not be deferred until after the Palestine debates in the U.N.

Last Paper

(Minutes)

(within)

See separate submission.

JWBR 5/11

References

-/40

(Print)

(How disposed of)

(Action completed) 19/11

(Index) 24/11

Next Paper

36700

~~Admission of~~ Invitation to Jordan to join the Advisory Commission of U.N.R.W.A.

Flag A. In the attached telegram Sir Henry Knight argues strongly that Jordan should be invited to join the Advisory Commission of the U.N.R.W.A. as soon as possible.

Syria has already been invited to join. The invitation was sent in the middle of October (EE 1825/35), but no reply has yet been received by the Agency. In a telegram dated the 20th September (EE 1825/26) Mr. Furlonge urged that Jordan should be given an opportunity of applying for simultaneous admission with Syria, and early in October Jordan duly asked for an invitation (EE 1825/33). Sir Henry Knight then told the Advisory Commission that H.M.G. would like to see Jordan invited, and the other members consulted their Governments. The State Department told our Embassy that they would welcome Jordan on the Advisory Commission (EE 1825/34), but have delayed instructing their delegate in this sense on various pretexts (see, for example, EE 1825/40). The Quai d'Orsay have expressed doubts (EE 1825/38).

Meanwhile, the question has been briefly discussed between the delegations of the Advisory Commission powers at New York (EE 1825/39). The view was taken that the Advisory Commission could not "digest" more than one Arab representative. The United States' delegation suggested that in order to counter-balance the admission of Syria and Jordan, Canada or Australia might also be invited. In my letter to Crosthwaite of the 31st October we agreed to this, but made it clear that if no Commonwealth Government was willing to join we should still like to see Jordan invited, and were prepared to take the risk that this would lead to demands for invitations from Lebanon or Egypt.

Flag B.

This letter has been copied to all the posts concerned (except Ankara). It has now been reinforced by Sir Henry Knight's telegram under reference, and I think we should await developments before taking further action in Washington or Paris on behalf of Jordan's claims.

Flag C I am confirmed in this view by Washington tel 2048, which I have seen since dictating the above. This indicates that the State Dept hope to instruct Locke to agree to Jordan being invited very shortly.

J.C.B. Richmond

J.C.B. RICHMOND

5th November, 1952.

E. Dept. (NW Wardrop) 8/6/11.

Sir James Bowker

R.P.B. 6/xi

JWBR 7/11

E

CONFIDENTIAL

E 1825/41

FROM BEIRUT TO FOREIGN OFFICE

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Mr. Chapman Andrews
No. 671
3rd November, 1952.

D. 11.04 a.m. 4th November, 1952.
R. 11.31 a.m. 4th November, 1952.

PRIORITY
CONFIDENTIAL

Addressed to Foreign Office telegram No. 671 of 3rd November.
Repeated for information to Washington, Amman,
U.K.Del. New York, Damascus,
and Saving to Paris, Ankara.

Washington telegram No. 2023 to you.

Following from Knight.

E 1825/40

I personally am doubtful whether it would be wise to defer a reply to Jordan's request to join the Advisory Commission until after the Palestine debates in United Nations.

2. Among the reasons are

(a) The Jordan Minister to the Lebanon recently told me that he has been instructed by the Prime Minister of Jordan, informally, to ask me to press for an invitation being issued to Jordan.

(b) Syria has asked for an invitation, and it has actually been issued although Syria has not replied. Whether Syria accepts the invitation or not cannot, I submit, affect our attitude to Jordan. Jordan has asked for an invitation and it seems wrong to base our reply on Syria's refusal or acceptance, or on proceedings of a body of which Jordan is not a member.

(c) I cannot see how a refusal by Syria of the invitation could affect our issuing an invitation to Jordan.

(d) In view of the Arab League's recent resolution ostensible resettlement must begin with Jordan and I do not think that a refusal to issue an invitation to Jordan would help getting that country's cooperation in our operations.

3. As we have asked Syria, I am very strongly of the opinion that we should ask Jordan to join the Advisory Commission as

/soon as

soon as possible and leave the acceptance or refusal of the invitation to Jordan. If Jordan accepts it should help our work. If Syria and Jordan refuse it will at least prove we desire their cooperation.

Foreign Office pass Washington and U.K.Del. New York as my telegrams Nos. 43 and 18 and Saving to Paris, Ankara, as my Saving telegrams 18 and 17 respectively.

[Repeated to Washington and U.K.Del. New York, and Saving to Paris and Ankara.]

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United Nations (Economic and Social) Department.

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EASTERN DEPARTMENT

PALESTINE

E E1825/42.

1952

FROM Sir O. Franks, Washington.

No. 2048

Dated 4th } November.

Received in Registry— 5th }

Admission of Jordanians to the Advisory Commission.

The State Department have explained that they only wish to defer inviting the Jordanians until the General assembly has dealt with the item on Arab Refugees.

(Repeated as within).

REFERENCES

EE1825/40.

MINUTES

Good.

E. Dept. [illegible] id.

[illegible] 7/11

(Print)

(How disposed of)

(Action completed) [illegible] 11/11

(Index) [illegible] 11

38679

EE1825/42.

CONFIDENTIAL

FROM WASHINGTON TO FOREIGN OFFICE

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Sir O. Franks
No. 2048
4th November, 1952.

D. 7.40 p.m. 4th November, 1952.
R. 12.0 noon 5th November, 1952.

CONFIDENTIAL

Addressed to Foreign Office telegram No. 2048 of 4th November.
Repeated for information to Beirut (for Knight), Amman,
and Saving to Damascus, Paris,
Ankara, New York UKDel.

EE 1825/40, 41

My telegram No. 2023 and Beirut telegram No. 671 to you: United Nations Relief and Works Agency.

The State Department have now explained, what we had not previously understood, that they only wish to defer inviting Jordanian membership of the Advisory Commission until such time as the General Assembly has completed action on the item on Arab refugees (but not on the other Palestinian items). They say that this item is to be taken in the plenary on 6th November and hope it will be finished that day. They therefore hope to be able on 7th November to instruct Locke that he may agree forthwith to the issue of an invitation to Jordan.

Foreign Office pass to Beirut, Amman and Saving to Damascus, Paris and Ankara as my telegrams Nos. 32, 24, 72, 388 and 66 respectively.

[Repeated to Beirut, Amman and Saving to Damascus, Paris and Ankara.]

DISTRIBUTED TO:
Eastern Department.
Middle East Secretariat.
United Nations Economic and Social Department.

NOV 1952

xxx

1952

E

EASTERN DEPARTMENT

PALESTINE

E E1825/43.

FROM

Mr H. Knight
Beirut
~~to Mr Crosthwaite~~

No. AC.238

Dated 31.10.52.

Received in Registry— 5.11.52.

Adoption of Arab States on Ad. Com.

Gives reasons why it would be advisable to co-opt three of the Arab States to the vacant places on Ad. Com.

[Add to Crosthwaite, New York]

References

MINUTES

Copy: Treasury (Mr Clifton)

This merely reinforces the line taken in my reply to Crosthwaite.

E. Dept: 14/11
U.N. (Pol.) Dept. 18/11

7/11

(Print)

(How disposed of)

S Clifton, Tay 13/11

(Action completed) 18/11

(Index) 24/11

42863

(AC 238)

CONFIDENTIAL

c/o British Embassy,

BEIRUT.

31st October, 1952.

Dear Crosthwaite,

Please refer to your letter No. 1827/204/52P of the 24th October to Richmond regarding the co-option of new members on the Advisory Commission to UNRWA.

2. I think, and I believe that my colleagues on the Advisory Commission agree with me, that it is ~~getting~~ very desirable to co-opt three of the Arab States to the vacant places on the Advisory Commission, for the following reasons.

3. The Arab States, I believe, have felt, and still feel, that the whole of the refugee relief and resettlement is being decided behind their backs or over their heads, and that their views never receive consideration in the work of UNRWA until decisions have been taken and arguments ensue about enforcing them. If the representatives of Syria, Jordan, and possibly Egypt or Lebanon were on the Advisory Commission, they would be behind the scenes and be able to learn many of the reasons which compel us to come to decisions on various/points, however unpalatable to the refugees.

4. If the Arab State members were prepared to co-operate in the spirit in which the Advisory Commission has so far worked, their experience would undoubtedly be valuable to us and they might be able to persuade their own Governments to adopt more realistic attitudes towards the refugees, and perhaps the Advisory Commission would act as a filter to prevent some of the wild talk which they let off at the General Assembly (though I cannot say, I think it would tone down some of our Arab orators).

5. If the Arab members were not prepared to really work on the Advisory Commission, but should use it as a forum for political exposition and obstruction, that would make the work of the Advisory Commission more difficult than at present, but I think it would be worth taking this risk in the hopes of getting some good out of the Arab States' presence. It should not seriously affect the work of the Agency because the Advisory Commission is only advisory and the Director is at liberty at any time to reject the Commission's advice. He could continue to do this even if there were a majority of Arab States on the Advisory Commission.

6. Though the Arabs might make public pronouncements of disagreements and produce dissenting minutes or a dissenting report, yet the three main contributing powers would always have the whip hand by being able to stop financial contributions in the event of the Arab States' demands being outrageous. This, of course, might lead to repercussions in the General Assembly, but some day there will, I expect, have to be a show-down over the refugees in the General Assembly, though the timing of such show-down would need careful consideration.

7. I am sending a copy of this letter to Richmond who, I expect, has already written or will be writing to you, and to Bailey at Washington.

Yours sincerely,

P.M. Crosthwaite, Esq.,
U.K. Delegation,
New York.

(H.F. Knight)

1952

E

EASTERN DEPARTMENT

PALESTINE

E E1825/44

FROM

Mr Chapman Andrews
Beirut

No. 598

Dated 10. 11. 52

Received in Registry— 11. 11. 52.

The French Representative on Ad. Com. seems unable to obtain instructions ie. the admission of Jordan to Ad. Com. or the appointment of Telford.

REFERENCES

(Print)

(How disposed of)

Dft Sir H. Knight, Beirut for Mr Richmond. 15 Nov.

Copy) Paris, Amman 29 Nov.

(Action completed) 14/11

(Index) 10/2/53

MINUTES

If we were to raise the question of Telfords appointment to Jordan in Paris it would, I think, reduce AdCom to a farce. Questions of appointments by the Agency should surely not form the subject of intergovernmental representations.

The question of Jordans admission to AdCom is a more reasonable subject for representations but before deciding this I think we should wait until the State Dept finally make up their minds. This ought to be soon see. Washington tel 2058.

Dft to Sir H. Knight.

J.W.B. Richmond 12/11

E. Dept. 13/11

Western & Southern Dept

Washington tel 2091 just received indicates that State Dept have now instructed Locke to agree to issue of invitation to Jordan. I have modified the dft accordingly.

J.W.B. Richmond 12/11

J.W.B. 18/11

38679

CONFIDENTIAL

FROM BEIRUT TO FOREIGN OFFICE

E 7825/44

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

Mr. Chapman Andrews
No. 698
10th November, 1952

D: 5.28 p.m. 10th November, 1952
R: 6.01 p.m. 10th November, 1952

PRIORITY
CONFIDENTIAL

Addressed to Foreign Office telegram No. 698 of 10th November.
Repeated for information to Paris.

From Knight to Richmond.

Radius seems unable to [grp. undec.] orders from Quai d' Orsay regarding the invitation to Jordan to join the advisory commission or the appointment of Telford as country representative at Amman.

2. Both from U.N.R.W.A. point of view are urgent and perhaps something could be said in Paris.

Foreign Office please pass to Paris as my telegram No. 31.

[Repeated to Paris]

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NOTHING TO BE WRITTEN IN THIS MARGIN.

Registry No.

~~Top Secret.~~
~~Secret.~~
Confidential.
~~Restricted.~~
~~Open.~~

Draft.

Sir A. Knight.

British Representative
~~Advisory Commission~~
of U.N.R.W.A.

Beirut.

From
Mr Richmond.
13/11
~~Eastern Dept~~
Western & Southern

RECEIVED IN DIVISION
15 NOV 1952
SENT TO TYPE 15/11
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15th November

Bag. 17/11

15/11

17/10

OUTFILE 1c

Your telegram 698 of 10th November suggested that the Embassy at Paris might be asked to approach the Quai d'Orsay on two matters.

I do not think the appointment of Telford as country representative of UNRWA is a suitable subject for H.M. Embassy to raise with the French Govt. The appointment of an official inside UNRWA can surely be decided by the Director after consulting the Advisory Commission and it seems absurd that such appointments ~~require~~ should require, as is implied in your telegram, the specific endorsement of each Govt represented on the Advisory Commission. Perhaps Blandford's return will enable a decision to be taken.

As regards the invitation to Jordan to join the Advisory Commission. The French Government are already aware that H.M.G. would like to see

/Jordan

(14487) 2/52 D.L.

Jordan invited, and ~~I do not think any further approach to them is needed, at least until the State Dept finally make up their minds. According to Washington tel of this may be should be very soon~~ now that State Dept have agreed to this (Washington tel 2091 of 11th November) I should prefer to await the effect of this in Paris before we ask the Embassy to return to the charge.

[illegible]
17/11

NOTHING TO BE WRITTEN IN THIS MARGIN.

OUTFILE

24/4
25/11

FOREIGN OFFICE, S.W.1.

15th November, 1952.

(EE 1825/44)
CONFIDENTIAL

2 copies

Your telegram 698 of the 10th November suggested that the Embassy at Paris might be asked to approach the Quai d'Orsay on two matters.

I do not think the appointment of Jelford as country representative of United Nations Relief and Works Agency is a suitable subject for Her Majesty's Embassy to raise with the French Government. The appointment of an official inside U.N.R.W.A. can surely be decided by the Director after consulting the Advisory Commission and it seems absurd that such appointments should require, as is implied in your telegram, the specific endorsement of each Government represented on the Advisory Commission. Perhaps Blandford's return will enable a decision to be taken.

As regards the invitation to Jordan to join the Advisory Commission, the French Government are already aware that Her Majesty's Government would like to see Jordan invited, and now that State Department have agreed to this (Washington telegram No. 2091 of the 11th November) I should prefer to await the effect of this in Paris before we ask the Embassy to return to the charge.

Sir Henry Knight, K.C.I.E., C.I.E.,
British Representative Advisory
Commission of U.N.R.W.A.,
Beirut.

(J.C.B. Richmond)

1952

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EASTERN DEPARTMENT

PALESTINE

E E 1825/45

FROM

Sir H. Knight
Beirut
to Mr Richmond.

No. AC. 238

Dated

Received in Registry— 7. 11. 52. 12. 11. 52.

Admission ~~to~~ Ad. Com.

A Commonwealth Govt, unless it be Pakistan should not be asked to join Ad. Com.

Copied) U.K. Del, New York.

References

-/39

(Print)

(How disposed of)

(Action completed) 18/11

(Index) 24/11

MINUTES

The Arab delegations did not raise the question of admissions to UNRWA's Ad Com and we may be able to get away with inviting Syria & Jordan only. I doubt if we need worry too much about Pakistans feelings I think I am right in saying that Canadas contribution to UNRWA is much larger than Pakistans.

JWBR
13/11

42863

Confidential Beirut 7.11.52 Enlir E

(AC 238)

E 1825/45

Dear Richmond.

I have recieved a copy of your letter EE 1825/39 of Oct 31 tO Crosthwaite regarding additions to the Advisory Commissionof UNRWA.

With reference to para 5, I think it might be embarrassing to ask a Comomwealth Government to come on the Advisory Commission, unless the invitation be to Pakistan. Pakistan had asked some time back for an invitation and had been refused. Pakistan is a Commonwealth country and might feel aggrieved if some other like Canada were preferred before it.
Incidentally perhaps Turkey, if General Bele's attitude is any guide might object unless Pakistan were invited as well.

I therefore ~~thxxx~~ think that the proposal needs some care in considertaion

yours sincerely

H.A. Knox

PS I am sending copy to Crosthwaite.

Negotiations with Arab governments to secure their support for the UN resolutions on refugees and on the Palestine question; Admission of Syria and Jordan to the UNRWA Advisory Commission (ADCOM). Code EE file 1825 (papers 23 - 45). 1952. MS Refugee Records from the General Correspondence Files of the Political Departments of the Foreign Office, Record Group 371, 1947-1970 FO 371/98509. The National Archives (Kew, United Kingdom).